

Socioeconomic Forecasting with the Transportation Economic Land Use Model (TELUM)



TELUM

Defined: A user-friendly graphical user interface for implementing the DRAM/EMPAL model

DRAM/EMPAL: a complex set of algorithms for predicting future locations of households and employment based on market relationships

- Market based
- Rigorous
- The most widely used forecasting model in the United States since the 1970s

DRAM/EMPAL

- Developed by Dr. Putman during the 1970s
- Designed to work with widely available data using well-tested relationships
- Evolved over time ITLUP, IPLUM, METROPILUS, DRAM/EMPAL, TELUM
- Latest evolution is TELUM version 4.0, completed in 2005

Intent

FHWA - \$4 million under TEA-21

- Bring to small- and medium-sized MPOs rigorous methods that are normally only available to much larger agencies
 - Increase transparency
 - Reliability
 - Repeatability

Advantages

- Easy to use substantial embedded instructions and explanations
- Flexible user defines employment and income categories; constraints can be placed on results
- Makes the connection between land use and transportation
- Established track record throughout the U.S.
- Ongoing support
- Allows stakeholders to weigh in during the input phase, not just the results phase

Pikes Peak Area Council of Governments (PPACG)

- Medium-sized MPO, includes City of Colorado Springs and several smaller municipalities across two counties
- 6 Transportation staff; 1 Forecasting staff; 1 GIS specialist; 0 full-time modelers
- Minimal in-house data development

Forecasting

- During the 1990s, PPACG was a test calibration site for DRAM/EMPAL
 - Census-tract level; disaggregation still needed
 - Promising results
 - More of an academic exercise
- 2003 forecast completed by local economist/consultant
 - Spreadsheet based
 - Building permits; auto sales; standard multiple linear regression

Changes We Wanted

Previous forecasts...

- Not enough employment categories
 - "Service" criminal defense attourneys and cashiers
 - Additional categories easy to implement in TELUM
- Inadequate documentation
 - Not explainable
 - Not Repeatable
 - TELUM comes with documentation and bibliography – learn as much or as little as you want
- Need to reinvent the wheel for each forecast



TELUM Modeler

Background:

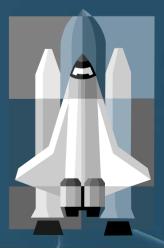
- Mathematical methods, statistics
- Database
- GIS

Needed:

- Understand variables and basic operations
 - Mathematician NOT required
- Familiarity with MS Excel, Access
 - Expert NOT required
- Experience with ArcGIS software
 - Developer/programmer NOT required
- Be able to interpret statistics generated by TELUM

Preparing to Launch

- Present methodology to committees
 - Precedent, users, costs, flexibility
 - Control totals
- Geography establish analysis zone structure w/member entities
- Data acquisition
- Data cleaning and classification





Geography

- Regular unit of analysis TAZ
- TELUM has a limit of 499 zones

Statistical Analysis Note

- TELUM is a *statistical* model that relies on sample size for accuracy (3,000 to 10,000 population)
 - Discrete choice models predict individual behavior rather than zone behavior and do not depend on sample size
- More zones does not necessarily mean more accurate
 - Precision vs. Accuracy (uncertainty principle)

Data Needs

Three Types

- 1) Zonal data
 - 1) Employment by category [calibrated]
 - 2) Households by income category [calibrated]
 - 3) Group quarters (Census defintion)
 - 4) Land use
- 2) Regional ratios (vs. national averages)
 - 1) Employees per household by income category
 - 2) Income category: job category matrix (PUMS)
- 3) Travel Times [calibrated]

Data Sources

- Households by income category
 - 2000
 - U.S. Census TAZs conflated to Census blocks, making aggregation easy
 - 2005 (off-census year)
 - 2000 numbers times 1990-2000 growth rate
 - Field checks in newer high-growth areas
- Employment by category
 - Purchased Claritas (marketing solutions firm) business DB for 2000 AND 2005
 - Relatively cheap
 - Purchased Qwest (telephone company) business DB previously

TEST STATES

Data Sources

- Land Use PPACG asked member entities to provide zoning, comp plans, flood plains, etc.
- Group quarters
 - Dorms college web sites
 - Barracks correspondence and economic impact reports
 - Retirement homes and assisted living Area Agency on Aging database
 - Jails county web sites
- Regional Ratios U.S. Census Public Use Microdata Sample (PUMS)
 - Answers the question: In this particular region, for a change in type x employment, what will be the corresponding change in type y households?

Data Cleaning - Households

- Pikes Peak is a rapidly-growing region
 - Undercounts in high-growth area (edge of Colorado Springs)
- Quality control performed using County Assessor's Parcel Search and Google Maps aerial photographs, both free on the web
 - About 20 percent of zones manually checked, only where rapid growth had recently begun

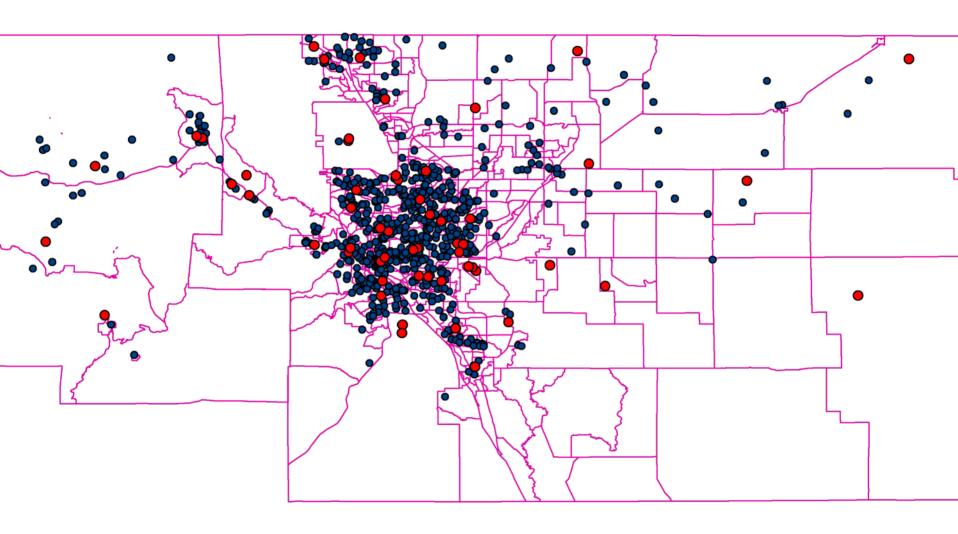
Data Cleaning - Employment

24,000 business points included in purchased database

- Good picture of the regional distribution
- Not very accurate at the analysis zone level
- Cannot check every data point, so innovative quality control was required
- What approach yields the highest rate of return for time spent checking the data?

Quality Control Innovations

- All data points (employers) listing over 80 employees were checked – this represented 50 percent of all regional employees
- Geocoded all points in a GIS, labeled them with city attribute to find incorrect geocoding
- No address or P.O. Box needed to be researched





A Note on Geocoding

Business databases require refinement before they can be used

Geocoded by street address without field verification

- This process is imperfect and is often done against different street layers (where the addresses are stored) in different years
- PPACG discarded the X,Y coordinates that came with our data and re-geocoded the 2000 and 2005 business points against a common street layer
 - This ensured consistency for calibration
 - Otherwise, calibration might pick up trends that result from different geocoding rather than changes "on the ground"

Data Cleaning Recap

Data will never be perfect, but at minimum...

- Household numbers should be verified for zones on a rapidly-growing urban fringe
- The locations of large employers should be checked
- Land use classifications should be spotchecked for consistency

Simplified Timeline

- Setting up zone structure, shapefiles, acquiring data 1 month
- Data cleaning 3 months (without dedicated modeling staff)
- 3. Data prep and Calibration 1 week
- 4. **TELUM reveals errata during calibration**
- 5. More data cleaning 1 month
- 6. Data prep and Re-calibration 1 week --Periodic technical committee meetings throughout--



Calibration

Interpreting calibration

- If you are bringing the forecast in house for the first time, you are now responsible for explaining calibration
- A reasonable definition: calibration is a mathematical description of what happened between two or more known points; this becomes the behavior that the model prescribes to the region in the future
- TELUM is self-calibrating
- Accurate and consistent base year data is critical to proper calibration; otherwise, the model may appear to behave irrationally

Organizational Changes

Models such as TELUM may require new communication pathways within the agency

- Extensive data tasks may require working groups, teams, etc.
- Organizational barriers must be overcome
 - Autonomous departments may need to collaborate
 - New types of accountability may need to be established

Case: Aligning the Planets

Transportation Model

- Consultant conducts Travel Survey to establish trip rates (2002)
- 2. Forecasting Department generates pop and employment figures for trip generation (2003)
- 3. Transportation Department assigns trips to the network (2003)

Case: Aligning the Planets

TELUM – Travel times from travel demand model are forecast input

Income categories from Travel Survey vs.

Income categories from socioeconomic Forecast vs.

Income categories from travel demand model

Minimal direct communication/collaboration, no model-wide accountability, no modeling manager

Selling TELUM

- Getting away from the "black box"
 - Staff must demonstrate...
 - Understanding of model fundamentals
 - Ability to interpret results
 - Ability to incorporate local knowledge

Wjt-1 =
$$\Pi_m(E_{jmt-1})^{e(m)}(L6_j/E_j)^{\delta}(P*j)\theta(K_j)^n$$

Sidebar: Carolina Calling (east vs. west)



-"Seems like a good model, but it doesn't really apply here."
-Rural County

"This is a unique kind of area."
-Everybody I talked to

Water restrictions, retirees, second homes, other policies?...

How TELUM can *implicitly* account for some of the effects through calibration.

Local Knowledge and Constraints

- TELUM can be constrained in four different ways
 - Set the number of HH or jobs in a zone by income or employment category
 - Set a total number of HH or jobs without specifying income/category distribution
 - Set minimum total of HH or jobs
 - Set maximum total of HH or jobs
- **This feature created comfort among committee members and the public, made TELUM a collaborative process**

National Averages!@#*?

TELUM uses region-specific ratios to determine settlement patterns, NOT national averages

U.S. Census: Public Use Microdata Sample (PUMS), \$70

| Pikes Peak | LI | UI |
|------------|----|----|
| MNFG | 80 | 20 |
| PROF | 20 | 80 |

Land Use and Transportation

- Abundance of research shows causal connection
- Many simple models use gravity model alone to show effect of travel cost on settlement pattern
- TELUM can incorporate congested travel times from a transportation demand model
 - Much more realistic than gravity model
 - Calibrated against HH and employment
 - Can be updated as the TELUM is run to reflect road projects completed during the forecast period (every five-year period, if desired)



Western communities very sensitive to high densities

- Settlement patterns predicted to be more dispersed
- Radically different densities will not be found in close proximity
- TELUM
 - existing densities <u>influence</u> forecast-year densities (not strictly deterministic)
 - Conditions in adjacent zones will also influence density
 excess demand for development can "spill over"

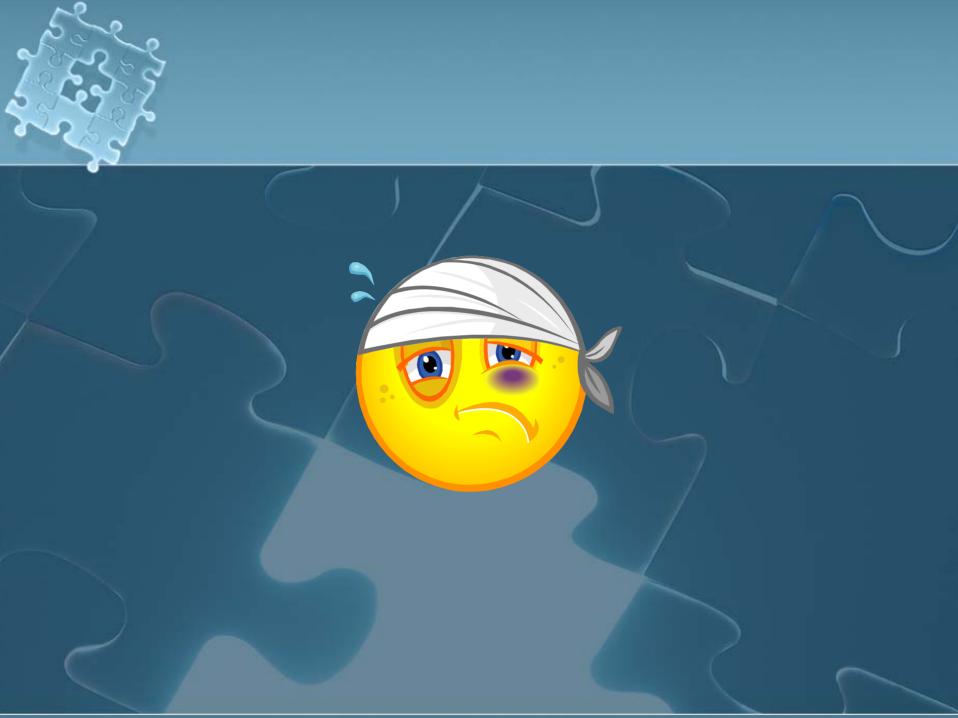


Death of a StrawMan

Preliminary results

- Calibration complete, statistics look OK
- TELUM shows that base data still needs work
- No constraints set yet

Small Area Forecast Subcommittee Review.....



Issues

- Dramatic decreases in households and employment in several zones
- Too much basic employment in rural areas
- Not enough research into unique zones
 - Regional parks
 - Military installations
 - Revisit base data to look for incorrect input



Schools of thought and the twoparty system

Model liberals: "Free the model!"

- •The model knows best
- •Use constraints when absolutely necessary

Model Conservatives: (The model goes to jail)

- Do not allow zones to decrease
- Do not allow densification

Bounding the Model

- "Floors"
 - Number of households shall not decrease
 - Number of jobs shall not decrease by more than 1 percent per year
- "Caps"
 - Once land is consumed, redevelopment shall not occur
- Implementing bounds required many spreadsheets – acreages, densities, updating floors ea. 5 years

Stakeholder Feedback

- Nobody meets deadlines.
 - 1. Checkpoints needed
 - 2. Proactive communication
- 2. Everything is relative
 - 1. A model only does whatever we think
 - 2. Example: "Household construction"
- "Thanks for nothing"
 - Only certain information can/should be used to constrain a model
 - 1. Desired outcomes, zoning, astrology, not usable
 - 2. Need specific plans, platted developments, policies
 - 2. Be very specific about what you are asking for

The Importance of Story

Prejudice: <u>Agency wants to replace stakeholder input with a</u> mathematical model, and they probably don't even know how it works.

- Present the model and demonstrate understanding before beginning
- Inform stakeholders that they will be asked for input what type and when
- Re-convene at decision points to discuss difficulties and successes and ask advice (this is the <u>story</u>)
- Tell stakeholders how their specific input was used; if not, why not

Retrospective

- Leave enough time to perform several iterations of the model
- Model area is a <u>critical</u> decision
 - Calibration where averages fail
 - Example: Teller County water policy
 - Rural vs. urban and the attraction of vacant land
- Listen to TELUM calibration statistics reveal early mistakes

Information

http://www.telus-national.org/telum/

TELUM is free

Tech support is free